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(ENRD)

Fileroom: LPS - Main Justice

DJ#:

Case Name:

Court: CA N.D. Cal.; 9th Cir.

Notes: SCANNED/UNASSIGNED: CALIFORNIA RIVER WATCH V. TOWN OF

HILLSBOROUGH

Double-Sided:

Received Date: 12/21/2016

Urgent:

Oversize:

Bound Document:

LAW OFFICE OF DAVID J. WEINSOFF 138 Ridgeway Avenue Fairfax, California 94930 tel. 415•460•9760 david@weinsofflaw.com

Via Certified Mail -Return Receipt Requested

December 15, 2016

16 DEC 21 P3:

Gina McCarthy, Administrator U.S. Environmental Protection Agency Ariel Rios Building 1200 Pennsylvania Avenue, N.W. Washington, D.C. 20460

Citizen Suit Coordinator
U.S. Department of Justice
Environment and Natural Resource Division
Law and Policy Section
P.O. Box 7415
Ben Franklin Station
Washington, DC 20044-7415

Re: California River Watch v. Town of Hillsborough

USDC Northern District - Case No.: 3:16-cv-06932 WHO

Submission of Consent Decree for Agency Review

Dear Administrator McCarthy and Citizen Suit Coordinator:

Enclosed also please find a fully executed [Proposed] Consent Decree entered into by the parties to the action. This Consent Decree is hereby being served pursuant to CWA § 505(c)(3), 33 U.S.C. § 1365(c)(3), and the regulations thereunder, 40 C.F.R. § 135.5, for such agencies' review and comment, where appropriate, within 45 days of service hereof.

Very truly yours,

David J. Weinsoff

DJW:lhm Enclosure

cc: Jack Silver, Esq. (absent enclosure)

Law Office of Mark D. Hudak (absent enclosure)

1 Jack Silver, Esquire SB# 160575 LAW OFFICE OF JACK SILVER 708 Gravenstein Highway North, Suite 407 Sebastopol, CA 95472-2808 3 Telephone (707) 528-8175 Email: jsilverenvironmental@gmail.com 4 5 David J. Weinsoff, Esq. SB # 141372 LAW OFFICE OF DAVID J. WEINSOFF 138 Ridgeway Avenue Fairfax, CA 94930 7 Telephone (415) 460-9760 Email: david@weinsofflaw.com 8 Attorneys for Plaintiff 9 CALIFORNIA RIVER WATCH UNITED STATES DISTRICT COURT 10 NORTHERN DISTRICT OF CALIFORNIA 11 CALIFORNIA RIVER WATCH, an CASE NO: 3:16-cv-06932 WHO 12 IRC Section 501(c)(3), non-profit, public benefit corporation, [PROPOSED] CONSENT DECREE AND 13 ORDER Plaintiff, 14 v. 15 TOWN OF HILLSBOROUGH, 16 Defendant. 17 The following [Proposed] Consent Decree is entered into by and between Plaintiff 18 19 California River Watch ("CRW") and Defendant, Town of Hillsborough ("Town"). The entities entering into this Consent Decree are each an individual "Party" and collectively the "Parties;" 20 21 RECITALS WHEREAS, Plaintiff California River Watch ("CRW") is an Internal Revenue Code § 22 501(c)(3) non-profit, public benefit corporation organized under the laws of the State of 23 24 California, with headquarters located in Sebastopol, California. The mailing address of CRW's 25 office is 290 S. Main Street, #817, Sebastopol, CA 95472. CRW is dedicated to protecting, 26 enhancing, and helping to restore surface and ground waters of California, including rivers, creeks, 27 streams, wetlands, vernal pools, aquifers and associated environs, biota, flora and fauna, and educating the public concerning environmental issues associated with these environs; 3:16- cv-1 [Proposed] Consent Decree and Order

WHEREAS, the Town, organized under the laws of the State of California, owns and operates a sewage collection system for the purpose of collecting and conveying for treatment wastewater from residential and commercial sources;

WHEREAS, on or about June 27, 2016, CRW provided the Town, the United States Environmental Protection Agency ("EPA"), EPA Region IX, the State Water Resources Control Board, and the San Francisco Bay Regional Water Quality Control Board with a notice of violation and intent to file suit under the Federal Water Pollution Control Act ("Clean Water Act" or "CWA"), 33 U.S.C. §1365, ("CWA Notice Letter");

WHEREAS, on December 2, 2016, CRW filed a complaint against the Town in the United States District Court, Northern District of California, Case No. 3:16-cv-06932, alleging violations of substantive and procedural requirements of the CWA ("CWA Complaint");

WHEREAS, the Town denies any and all of CRW's allegations and claims as set forth in the CWA Notice Letter and CWA Complaint;

WHEREAS, CRW and the Town have agreed that it is in the Parties' mutual interest to enter into a Consent Decree setting forth the terms and conditions appropriate for resolving CRW's allegations set forth in the CWA Complaint and CWA Notice Letter without further proceedings; and have consented to the entry of this [Proposed] Consent Decree and Order without trial of any issues, and hereby stipulate that, in order to settle the claims alleged by CRW against the Town in the CWA Notice Letter and CWA Complaint this [Proposed] Consent Decree should be entered;

WHEREAS, all actions taken by the Town pursuant to this [Proposed] Consent Decree shall be made in compliance with all applicable federal and state laws and local rules and regulations;

NOW THEREFORE, it is hereby stipulated and agreed by the Parties, and ordered and decreed by this Court as follows:

CONSENT DECREE

1. The above RECITALS are incorporated into and shall become a part of this Consent Decree.

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[Proposed] Consent Decree and Order

- 2. For purposes of entry of this [Proposed] Consent Decree, the Parties agree this Court has jurisdiction over the subject matter and the Parties in this action pursuant to Section 505(a) of the Act, 33 U.S.C. § 1365(a).
- 3. Venue is proper in Northern District of California pursuant to Section 505(c)(1) of the Act, 33 U.S.C. §1365(c)(1), because this is the judicial district in which the Town is located. The CWA Complaint states claims upon which relief may be granted pursuant to Section 505(a)(1) of the Act, 33 U.S.C. § 1365(a)(1).
- 4. CRW has standing to bring this action.
- 5. The Court shall retain jurisdiction over this matter for purposes of enforcing the terms of this Consent Decree for the life of the Consent Decree, or as long thereafter as is necessary for the Court to resolve any motion to enforce this Consent Decree.

II. APPLICABILITY AND BINDING EFFECT

6. This Consent Decree shall apply to and be binding upon CRW and its members, and the Town, and its elected officials, and both of their officers, employees, contractors, sub-contractors, consultants, agents, assigns and volunteers and each and every one of them acting under their direction and/or control. To the extent that federal law (including federal principles of *res judicata*) allows, this Consent Decree shall be considered binding upon all persons and entities who may hereafter file a citizen suit against the Town regarding claims that are the subject of this Consent Decree. However, this Consent Decree shall not be construed to limit the authority of the United States under Section 309 of the Act, 33 U.S.C. § 1319, or of the San Francisco Regional Water Quality Control Board under California Law.

III. CONSENT DECREE TERM

7. The "Effective Date" of this Consent Decree shall be the date upon which the Consent Decree has been entered by the Court and becomes a final enforceable order. This Consent Decree shall expire on its own terms, and be of no further force and effect five (5) years from the Effective Date (hereafter, "Expiration Date").

IV. AGREED REMEDIAL MEASURES BY THE TOWN

8. **Definitions**

- A. <u>Collection System</u>: The term "Collection System" shall mean the system of gravity sewer lines (not force mains) owned and operated by the Town designed to collect municipal, commercial, and/or industrial wastewater and convey it to the Town's wastewater treatment facility for treatment.
- B. <u>Condition Assessment</u>: The term "Condition Assessment" shall mean a report that comprises inspection, rating, and evaluation of the existing condition of a gravity sewer collection system. Inspection is based upon closed circuit television ("CCTV") inspections for gravity mains, manhole inspections for structural defects, and inspections of pipe connections at the manhole. After CCTV inspection occurs, pipe conditions are assigned a grade based on the Pipeline Assessment and Certification Program ("PACP") rating system, developed by the National Association of Sewer Service Companies. The PACP is a nationally recognized sewer pipeline condition rating system for CCTV inspections.
- C. <u>Full Condition Assessment</u>: The term "Full Condition Assessment" shall mean a Condition Assessment of all gravity sewer lines (not force mains) in the Town's Collection System.
- D. <u>Surface Water Condition Assessment</u>: The term "Surface Water Condition Assessment" shall mean a subset of the Full Condition Assessment, focused on the condition of gravity sewer lines (not force mains) within two hundred (200) feet of surface waters, defined as a river, creek, or stream.
- E. <u>Significantly Defective</u>: The PACP assigns grades based on the significance of the defect, extent of damage, percentage of flow capacity restriction, and/or the amount of pipe wall loss due to deterioration. Grades are assigned as follows:
 - 5 Most significant defect
 - 4 Significant defect
 - 3 Moderate defect
 - 2 Minor to moderate defect
 - 1 Minor defect

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- Within one (1) year of the Effective Date of this Consent Decree, the Town shall repair or A. replace any currently known PACP structural rating Grade 5 (or equivalent rating) section of the Collection System.
- B. Within one (1) year of its detection, the Town shall replace or repair any other section of the Collection System that is PACP rated Grade 5.
- C. For gravity sewer lines currently rated PACP Grade 4, the Town will consider the seriousness of the defect and the proximity of a gravity sewer line to surface waters and public drinking water wells currently in use when determining whether to repair, replace, or take other appropriate action on the line. If the PACP 4 graded sections pose an imminent and substantial risk to health or the environment, these lines will be replaced within one year of this determination.
- D. These requirements shall be included in the Town's updated Sewer System Management Plan ("SSMP") within six (6) months of the Effective Date of this Consent Decree.

10. **Collection System Overflow Cleanup Protocols**

- When a sanitary sewer overflow ("SSO") occurs, the Town, regardless of location of the Α. SSO within its jurisdiction, shall take all feasible steps and necessary remedial actions to: i) control or limit the volume of untreated or partially treated wastewater discharged; ii) terminate the discharge; and iii) recover as much of the wastewater discharged as possible for proper disposal, including any wash down water.
- B. Ensure the Town's Overflow Emergency Response Plan includes the following SSO cleanup protocols:
 - Town staff shall perform the water quality sampling and testing procedures described below whenever one thousand (1,000) gallons or more of spilled sewage enters surface waters:
 - Town staff shall collect water quality samples, where feasible and safe, from a. upstream of the spill, from the spill area, and downstream of the spill in flowing water.

- b. Feasibility for obtaining a sample will depend on whether sufficient flow exists to collect a representative, uncontaminated sample, and whether dangerous conditions exist that would preclude Town staff from safely obtaining a sample (i.e., Town staff will not be placed at risk for injury in severe weather or other dangerous condition). Town staff may discontinue sampling where insufficient impacted flow exists to collect samples.
- c. The Town shall analyze the samples to determine the nature and extent of the discharge. The basic analyses should include fecal coliform, E. coli, ammonia and nitrogen.
- ii. Town staff shall perform the surface sampling and testing procedures described below whenever any SSO is discharged in an area that might pose a risk to health or the environment:
 - a. Town staff shall collect samples, including soil samples from the site of the SSO.
 - b. The Town shall analyze the samples for fecal coliform and E. coli.
- C. These requirements shall be included in the Town's updated SSMP within six (6) months of the Effective Date of this Consent Decree.

11. Chemical Root Control

- A. When the Town uses chemical root control, the Town shall ensure that its contractor use chemicals approved by the State of California. All applications shall comply with the recommendations of the manufacturer of the chemical and as required by Cal-OSHA. All chemicals shall be considered sewage and will receive treatment at the Publicly Owned Treatment Works ("POTW") that receives the sewage from that line. In addition, the Town shall:
 - i. Require that its contractor use best management practices to preclude the escape of the root control agent from the sewer line;
 - ii. Identify the PACP rating in the section being treated and maintain records, including a map identifying locations where treatment occurs. The amounts applied shall be per the chemical manufacturer's recommendation, and the contractor shall keep a record of the

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amount applied at each location.

- iii. Not apply any root control agent to any sewer line that has a known PACP rating of 4 or 5 unless the Town can ensure that none of the root control agent will escape the sewer line through any line defect; and
- iv. Not knowingly apply any root control agent in any location where groundwater can be contaminated via infiltration or exfiltration.
- B. In addition, the Town shall post on its website a map showing where a root control agent may be used throughout the sewer system and provide a contact number for the Town to respond to questions.
- C. These requirements shall be included in the Town's updated SSMP within six (6) months of the Effective Date of this Consent Decree.

12. CIWQS Link

The Town shall create a link from the Town's website to the State Water Resources Control Board's CIWQS SSO Public Reports' website, and shall publicize this new link to customers and members of the public.

V. RELEASE OF LIABILITY AND COVENANT NOT TO SUE

- 13. In consideration of the above, and except as otherwise provided by this Consent Decree, CRW hereby forever and fully releases the Town and its respective successors, assigns, directors, officers, agents, board members, representatives, and employees, and all persons, firms and corporations having an interest in the Town, from any and all claims and demands of any kind, nature, or description whatsoever, and from any and all liabilities, damages, injuries, actions or causes of action, either at law or in equity, whether known or unknown, which CRW has or may have against the Town based upon CRW's allegations as set forth in the CWA Notice Letter and/or CRW Complaint as to the Town's sewage collection system up to and including the Effective Date of this Consent Decree.
- 14. Beginning on the Effective Date and ending on the Termination Date, CRW agrees that neither CRW, its officers, executive staff, members of its governing board nor any organization under the control of CRW, its officers, executive staff, or members of its governing board, will

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serve any 60-day Notice Letter or file any lawsuit against the Town seeking relief for alleged violations of the Clean Water Act for the Town's sewage collection system, nor will CRW support such lawsuits against the Town brought by other groups or individuals by providing financial assistance, personnel time, or any other affirmative actions.

VI. CRW ATTORNEY'S COSTS AND FEES

Within thirty (30) calendar days after the Effective Date of this Consent Decree, the Town 15. shall pay CRW the sum of Thirty-five Thousand Dollars (\$35,000.00) as reimbursement for CRW's investigative, expert, and attorneys' fees and costs and for fees and costs required to monitor compliance with this Consent Decree. Payment shall be made by the Town to CRW in the form of a single check payable to "California River Watch," and shall constitute full satisfaction and payment for all costs of litigation and attorneys' fees incurred by CRW that have or could have been claimed in connection with CRW's allegations in its CWA Notice Letter up to and including the Effective Date of this Consent Decree, and for CRW's expert and attorneys' fees and costs spent monitoring and enforcing the Town's compliance with ongoing obligations under this Consent Decree up to and including the Termination Date. Payment shall be mailed to the Law Office of Jack Silver, 708 Gravenstein Hwy. North, #407, Sebastopol, CA 95472-2808.

VII. DISPUTE RESOLUTION PROCEDURE

- 16. Any disputes with respect to any of the provisions of this Consent Decree shall be resolved through the following procedure:
- A. The Parties covenant and agree that, if either party believes the other is in violation of one or more terms of this Consent Decree, the party shall provide notice to the other in writing of what actions or inactions they deem to be in violation of this Consent Decree Within thirty (30) days of receipt of such notice, the party receiving the notice shall respond to the notice in writing. If the Parties still dispute compliance with this Consent Decree, within an additional thirty (30) days, the Parties will meet and confer in a good faith attempt to resolve their dispute. If the Parties cannot informally resolve the dispute, they shall first attempt to resolve such dispute through mediation, using a mutually agreed upon mediator. Should mediation be unsuccessful, then the Parties will enter into binding arbitration, conducted by an arbitrator agreed upon by both Parties.

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The arbitration shall be binding and not subject to ordinary judicial appeal; however, it shall be subject to the procedural provisions provided for under Calif. Code of Civ. Proc. §§1280, et seq. The arbitration shall be conducted in accordance with the arbitration rules and procedures of JAMS (Judicial Arbitration and Mediation Service) to the extent other conventional rules are not promptly agreed to by the Parties. The relief the arbitrator is empowered to award is limited to injunctive relief to take action specified in this Consent Decree. The Parties shall each bear their own costs and attorney's fees in connection with the Dispute Resolution Procedure, as herein described.

B. If CRW asserts that the Town is in violation of this Consent Decree and the Town corrects the action or inaction within sixty (60) days of written notice from CRW describing the asserted violations, no further enforcement action under the terms of this Consent Decree shall be taken by either party.

VIII. NOTICE TO THE FEDERAL GOVERNMENT

17. The Parties acknowledge and agree that entry of this Consent Decree is subject to the requirements of Section 505(c)(3) of the Act, 33 U.S.C. §1365(c)(3), which provides that "[n]o consent judgment shall be entered in an action in which the United States is not a party prior to 45 days following receipt of a copy of the proposed consent judgment by the Attorney General and the [EPA] Administrator." Within five (5) business days following the Parties' execution of this document, CRW shall serve copies upon the EPA Administrator and the United States Department of Justice for agency review consistent with 40 C.F.R. §135.(a). The agency review period expires forty-five (45) days after receipt by the agencies, as evidenced by written acknowledgment of receipt by the agencies or the certified return receipts, copies of which shall be provided to the Town if requested. In the event that the Federal Agencies object to entry of this Consent Decree, the Parties agree to meet and confer to attempt to resolve the issue(s) raised by the Federal Agencies within a reasonable amount of time.

IX. FORCE MAJEURE

18. Separate from, and in addition to, any other limitations on, or amendments to, the Town's obligations under this Consent Decree, the Town's obligations to comply with any provisions of

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been reasonably foreseen and prevented by the exercise of due diligence by the Town. Where implementation of the actions set forth in this Consent Decree, within the deadlines prescribed, becomes unachievable, despite the timely good faith efforts of the Town, the Town shall notify CRW in writing within sixty (60) days of the date that the Town knew of the event or circumstance precluding compliance, and shall describe the reason for the non-performance. The Parties agree to meet and confer in good faith concerning the non-performance and, where the Parties concur that the non-performance was or is impossible, despite the timely good faith efforts of one of the Parties, compliance shall be excused or new performance deadlines shall be established by Consent Decree of the Parties. In the event that the Parties cannot timely agree, either party shall have the right to invoke the Dispute Resolution Procedure described in Section

this Consent Decree shall be excused or deferred if compliance, or a delay in compliance, is

X. GENERAL PROVISIONS

- 19. No Admission or Finding: Neither this Consent Decree nor any payment pursuant to this Consent Decree shall constitute evidence or be construed as a finding, adjudication, or acknowledgment of any fact, law or liability, nor shall it be construed as an admission of violation of any law, rule or regulation. However, this Consent Decree and/or any payment pursuant to this Consent Decree may constitute evidence in actions seeking compliance with this Consent Decree.
- 20. Construction: The language in all parts of this Consent Decree shall be construed according to its plain and ordinary meaning, except as to those terms defined by law, in the Clean Water Act, or specifically herein.
- 21. Choice of Law: This Consent Decree shall be governed by the laws of the United States, and where applicable, the laws of the State of California.
 - 22. **Severability:** In the event that any provision, section, or sentence of this Consent Decree is held by a court to be unenforceable, the validity of the enforceable provisions shall not be adversely affected.

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10 of this Consent Decree.

1	23. Notices/Correspondence: All notices required herein or any other correspondence								
2	pertaining to this Consent Decree shall be sent by regular, certified, overnight, or electronic mail								
3	as follows:								
4	To CRW:								
5	California River Watch								
6	290 S. Main Street, Suite 817 Sebastopol, CA 95472								
7	And to:								
8	Jack Silver, Esq. Law Offices of Jack Silver								
9	708 Gravenstein Hwy. North # 407 Sebastopol, CA 95472-2808								
10	Telephone: 707-528-8175 Email: jsilvenvirommental@gmail.com								
11									
12	David J. Weinsoff, Esq. Law Office of David J. Weinsoff								
13	138 Ridgeway Avenue Fairfax, CA 94930								
14	Telephone: 415-460-9760 Email: <u>david@weinsofflaw.com</u>								
15	To the Town:								
16	Town Council Town of Hillsborough								
17	1600 Floribunda Avenue Hillsborough, CA 94010								
18	And to:								
19									
20	Town Attorney Town of Hillsborough								
21	1600 Floribunda Avenue Hillsborough, CA 94010								
22	Notifications of communications shall be deemed submitted on the date that they are sent								
23	by electronic mail, postmarked and sent by first-class mail, or deposited with an overnight								
24	mail/delivery service. Any change of address or addresses shall be communicated in the manner								
25	described above for giving notices.								
26	24. Counterparts: This Consent Decree may be executed in any number of counterparts, all								
27	of which together shall constitute one original document. Electronic copies of original signatures								
28	shall be deemed to be originally executed counterparts of this Consent Decree.								
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against any one party.

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[Proposed] Consent Decree and Order

for herein shall terminate.

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Assignment: Subject only to the express restrictions contained in this Consent Decree, all

Modification: This Consent Decree, and any provisions herein, may not be changed,

Full Settlement: This Consent Decree constitutes a full and final settlement of this matter.

Integration: This is an integrated Consent Decree, is intended to be a full and complete

Negotiated Consent Decree: The Parties have negotiated this Consent Decree, and agree

Authority: Each signatory of this Consent Decree signing on behalf of another, warrants

It is expressly understood and agreed that this Consent Decree has been freely and voluntarily

statement of the terms of the Consent Decree between the Parties, and expressly supersedes any

and all prior oral or written Consent Decrees, covenants, representations, and warranties (express

that it shall not be construed against the party preparing it, but shall be construed as if the Parties

jointly prepared this Consent Decree and any uncertainty and ambiguity shall not be interpreted

that he or she has the authority to sign on behalf of said person or entity and all persons covered

by this Consent Decree, and is fully authorized by the party whom he or she represents to enter

XI. RETENTION OF JURISDICTION

Decree and to resolve any disputes arising hereunder for a period of five (5) years after its entry.

After this five (5) year period, the Town's obligation to comply with the injunctive relief provided

XII. COURT APPROVAL

Consent Decree. Upon entry of this Consent Decree, CRW and the Town waive their respective

The Parties hereby respectfully request that this Court promptly approve and enter this

This Court shall retain jurisdiction to enforce the terms and conditions of this Consent

of the rights, duties and obligations contained in this Consent Decree shall inure to the benefit of

waived, discharged or terminated unless by a written instrument, signed by the Parties.

and be binding upon the Parties and their successors and assigns.

entered into by the Parties with and upon advice of counsel.

or implied) concerning the subject matter of this Consent Decree.

into the terms and conditions of this Consent Decree.

1	rights to a hearing or trial on the allegations of the CWA Complaint and CWA Notice Lette
2	which are at issue in this action. If this Consent Decree is not approved by the Court, it shall t
3	of no force and effect, and it may not be used in any proceeding for any purpose.
4	IT IS SO AGREED AND STIPULATED:
5	DATED: 13/14/16 TOWN OF HILLSBOROUGH
6	- Alas Alas Lein
7	By: Town Manager
8	ATTEST:
9	Town Clerk
0	DATED: 12/02/2016 CALIFORNIA RIVER WATCH
1	- A 8/66
2	By: Larry Hanson, Board Pres.
3	APPROVED AS TO FORM:
4	LAW OFFICE OF JACK SILVER
5	By: Jack Silver
6	
7	DATED: <u>Dec. 5, 20</u> 16
8	LAW OFFICE OF DAVID WEINSOFF
9	By: David I Weinsoff
20	DATED: 12.5.16
21	Address C. A.P. and P. and W. a. I.
22	Attorneys for California River Watch
23	NORMAN I. BOOK, CITY ATTORNEY
24	By: M11. H
25	Mark D. Hudak, Asst. City Attorney Attorneys for Town of Hillsborough
26	DATED: 12/13/16
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[Proposed] Consent Decree and Order

Law Office of David Weinsoff 138 Ridgeway Avenue Fairfax, CA 94930



CERTIFIED MAIL,

7013 0600 0000 2746 3403



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RETURN RECE REQUESTED

Citizen Suit Coordinator U.S. Department of Justice Environment and Natural Resource Division Law and Policy Section P.O. Box 7415 Ben Franklin Station Washington, DC 20044-7415

X-RAYED DEC 21 2016 DOJ MAILROOM

FROM: LAW OFF OF DAVID WEINSOFF

United States Postal Service

TRK#: 70130600000027463403

RCVD: 12/21/2016 1337

TO: Reed, Jason

PH: 202/353/7550

BDG: PHB RM: 2121

PCS: 1

Reed,

RTE: MSC: